

Office of the Governor of Guam

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Felix P. Camacho Governor

Michael W. Cruz, M.D. Lieutenant Governor

2 4 .1111 2008

19-08-0530

Office of the Speaker

The Honorable Judith T. Won Pat, Ed.D. Speaker Mina' Bente Nuebi Na Liheslaturan Guåhan 155 Hessler Street Hagåtña, Guam 96910

Dear Speaker Won Pat:

Transmitted herewith is Bill No. 232(LS), "AN ACT TO ADD A NEW §90.90 TO CHAPTER 90 OF TITLE 9, GUAM CODE ANNOTATED, AUTHORIZING THE DEPARTMENT OF CORRECTIONS TO ESTABLISH PRISON INDUSTRIES; TO ADD A NEW §90.91 TO CHAPTER 90 OF TITLE 9, GUAM CODE ANNOTATED, TO CREATE THE PRISON INDUSTRIES REVOLVING FUND; AND, TO CITE THIS ACT AS THE "PRISON INDUSTRIES ACT OF 2008" which I signed into law on July 22, 2008 as **Public Law 29-94.**

Sinseru yan Magåhet,

MICHAEL W. CRUZ, M.D.

I Maga'låhen Guåhan, para pa'go Acting Governor of Guam

Attachment: copy of Bill

The Honorable Tina Rose Muña Barnes,

Senator and Legislative Secretary

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cc:

I MINA'BENTE NUEBI NA LIHESLATURAN GUÅHAN 2008 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 232(LS), "AN ACT TO ADD A NEW §90.90 TO CHAPTER 90 OF TITLE 9, GUAM CODE ANNOTATED, AUTHORIZING THE DEPARTMENT OF CORRECTIONS TO ESTABLISH PRISON INDUSTRIES; TO ADD A NEW §90.91 TO CHAPTER 90 OF TITLE 9, GUAM CODE ANNOTATED, TO CREATE THE PRISON INDUSTRIES REVOLVING FUND; AND, TO CITE THIS ACT AS THE 'PRISON INDUSTRIES ACT OF 2008'", was on the 9th day of July, 2008, duly and regularly passed.

| Attested: Tina Rosa Muña Barnes Senator and Secretary of the Legislatur | Judith T. Won Pat, Ed. D. Speaker — |
|---|--|
| This Act was received by I Maga'lahen Guåhan to Start Grant | this 0 day of July, 2008, Assistant Staff Officer Maga'lahi's Office |
| MIKE W. CRUZ, MD | |

I MINA 'BENTE NUEBI NA LIHESLATURAN GUÅHAN 2008 (Second) Regular Session

Bill No. 232 (LS)

As amended on the Floor.

Introduced by:

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James V. Espaldon
Frank T. Ishizaki
A. B. Palacios, Sr.
Frank F. Blas, Jr.
Edward J.B. Calvo
B. J.F. Cruz
Mark Forbes
Judith P. Guthertz, DPA
J. A. Lujan
Tina Rose Muña Barnes
v. c. pangelinan
R. J. Respicio
Dr. David L.G. Shimizu
Ray Tenorio
J. T. Won Pat, Ed.D.

AN ACT TO ADD A NEW §90.90 TO CHAPTER 90 OF TITLE 9, GUAM CODE ANNOTATED, AUTHORIZING THE DEPARTMENT OF CORRECTIONS TO ESTABLISH PRISON INDUSTRIES; TO ADD A NEW §90.91 TO CHAPTER 90 OF TITLE 9, GUAM CODE ANNOTATED, TO CREATE THE PRISON INDUSTRIES REVOLVING FUND; AND, TO CITE THIS ACT AS THE "PRISON INDUSTRIES ACT OF 2008".

BE IT ENACTED BY THE PEOPLE OF GUAM:

- Section 1. Legislative Statement of Intent. I Liheslaturan Guåhan
- 3 recognizes the need for the Department of Corrections to establish prison
- 4 industries that provide opportunities for its inmates to learn a job skill and earn
- 5 wages that may be applied to a variety of outstanding debts owed by each inmate.
- 6 I Liheslaturan Guåhan also recognizes that the Department of Corrections

needs to be innovative in its approach to securing financial means for the meeting

of its mandates by authorizing the receipt of in-kind services and/or a credit for

3 services rendered to other government of Guam entities in lieu of cash payments.

4 This approach may result in an overall decrease in the operating expenses of the

5 government.

Section 2. A new §90.90 is *added* to Chapter 90, Article 4 of Title 9, Guam Code Annotated, to read:

"§90.90. (a) Prison Industries, established. The Department of Corrections is hereby authorized to establish such prison industries as may be feasible to provide a means for inmates to receive job training and skills development; to provide opportunities for the earning of wages to be used to pay restitution to victims of crime, and payment of fines and court costs; and, to provide additional means for funding certain recurring expenses of the Department. The Department *shall* separate and designate each prison industry to be established as occurring "within the secured perimeter" or occurring "outside the secured perimeter". This Act is *not* meant to replace the activities authorized by Chapter 84 of Article 1, Title 9, Guam Code Annotated, but *shall* be viewed as authorizing additional activities. This Chapter *shall not* supersede, *nor* affect any programs undertaken pursuant to Chapter 81 of this Title.

- (b) Role of Corrections Advisory Council. The Corrections Advisory Council *shall* advise the Department on the suitability of any industry to be established, and may assist the Department in other matters relative to the establishment, operation, and maintenance of a chosen industry.
- **(c) Earnings Formula, established.** Each inmate participating in a prison industry *shall* have all wages earned subject to this Earnings Formula:

1 **(1)** Twenty-five percent (25%) to the Criminal Injuries Compensation Fund. 2 Twenty-five percent (25%) to payment of court-ordered 3 fines, fees, and restitution. When such court-ordered fines, fees and 4 restitution have been satisfied, this percentage shall be applied to the 5 Inmate's Account. 6 7 (3)Twenty-five percent (25%) to the Prison Industries Revolving Fund. 8 Twenty-five percent (25%) to the Inmate's Account. 9 **(4)** Each participating inmate may elect to provide up to one hundred 10 percent (100%) of the twenty-five percent (25%) for child and spousal 11 support. 12 (5) In the event that the participating inmate does not owe 13 14 any sum listed above, one hundred percent (100%) of earned wages shall be placed in the Inmate's Account. 15 The Department shall establish 16 (d) Eligibility to Participate. criteria for determining an inmate's eligibility for participation in an 17 established prison industry. All inmates shall be eligible for participation in 18 an established prison industry consistent with eligibility requirements for 19 other in-house prison rehabilitation programs unless otherwise ordered by a 20 Court. 21 22 (e) In-kind Contributions and/or Credit for Services Allowed. The Department is authorized to enter into agreements with other 23 government of Guam entities to receive in-kind contributions and/or a credit 24 for services rendered in lieu of cash payments. 25 Authority to Bid Granted. Notwithstanding the provisions of 26 **(f)**

§84.10(c) of Chapter 84, Article 1 of Title 9, Guam Code Annotated, the

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1 Department may submit its bid for the provision of services to a nongovernment entity, provided, that it includes as a component of its bid the 2 costs for housing, utilities, food, supplies and any other item that would 3 normally be considered as part of the overhead costs." 4 Section 3. A new §90.91 is added to Chapter 90, Article 4, Title 9, Guam 5 Code Annotated, to read: 6 **"**§90.91. 7 Prison Industries Revolving Fund. (a) There is hereby created, within the Department of Corrections, a revolving fund called the 8 "Prison Industries Revolving Fund" (Fund), which shall be established by 9 the Department of Administration in accordance with the following 10 11 provisions: (b) All funds collected from §90.90(c) shall be deposited into said 12 Fund. 13 14 **(1)** Funds in the Prison Industries Revolving Fund may be used to purchase clothing for prisoners and detainees, foodstuffs for 15 dining facility, galley catering services and equipment, 16 the medical/dental supplies, prescription and over-the-counter medicines, 17 sanitary/hygiene supplies and other pharmaceutical supplies for 18 prisoners and detainees, including, payment for prisoner-detainee 19 maintenance costs in any off-island prison or medical institutions, 20 payment for overtime and related personnel costs for personnel 21 specifically assigned to tasks involving Prison Industries. 22 Expenditures from the Fund shall be approved by the (2) 23 Director of Corrections and posted on the Department's website. 24 A complete and accurate accounting of all money 25 deposited into and withdrawn from such Fund shall be maintained by 26

the Director of Administration.

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(4) Such accounting *shall* include and clearly identify the sources and amounts of all funds paid into *or* withdrawn from said Fund.

(c) The Prison Industries Revolving Fund *shall* be maintained separate and apart from all other funds of the government of Guam.

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(d) The Fund *shall* be subject to an annual audit, and its findings *shall* be posted on the department's website."